

Town of Taylorsville



TOWN COUNCIL REGULAR MEETING

Town Council Chambers

Tuesday, April 7th, 2026, at 5:30 p.m.

Prepared by: Nicole Mayes

Present: Mayor George Holleman
Mayor Pro Tem Eric Bumgarner
Councilmember Kim Brown
Councilmember Jack Simms
Councilmember Tamara Odom

Absent: Town Clerk Nicole Mayes

In the absence of the Town Clerk, these minutes were transcribed and compiled using an official audio recording of the proceedings to ensure an accurate and comprehensive account of the meeting.

Call to Order, Invocation, Pledge of Allegiance

George B. Holleman, Mayor

Mayor George Holleman called the regular meeting of the Town Council to order at 5:30 p.m. on April 7, 2026. The proceedings opened with an invocation delivered by Mayor Holleman, followed by the Pledge of Allegiance led by Councilmember Kim Brown.

Mayor Holleman welcomed everyone and offered a brief update on upcoming community events. He highlighted the progress of local initiatives and announced two significant dates for the town:

- April 15, 2026: A ribbon-cutting ceremony scheduled at the Kincaid.
- May 2, 2026: The annual Apple Blossom Festival.

Adjustment and Approval of the Agenda:

George B. Holleman, Mayor

Mayor Holleman presented the agenda for approval with proposed modifications. The Council engaged in a discussion regarding the scheduled public hearing for the new sign ordinance.

Agenda Modifications

- Item #1 (Public Hearing – New Sign Ordinance): Based on recommendations from Town Manager Nathan Hester and Town Attorney Monroe Pannell, the Council determined that the public hearing should be opened and then continued to the regular May meeting.
- Public Workshop Announcement: The postponement is intended to allow for a joint public meeting with the county planning department on Wednesday, April 15, 2026, at 6:00 p.m. This workshop will gather community

feedback on downtown parking, land usage, food trucks, and sign regulations before finalizing any new ordinances.

- Addition (Item 7a): A Revenue Recognition Policy was added to the agenda for consideration.

A motion to approve the agenda as amended was made by Councilmember Kim Brown, seconded by Councilmember Tamara Odom, and was approved unanimously.

Consent Agenda

Approval of Minutes:

George B. Holleman, Mayor

- a. February 26, 2026: Budget Retreat
- b. March 3, 2026: Regular Meeting
- c. March 17, 2026: Work Session Minutes

A motion to approve the minutes for all three sessions as presented was made by Councilmember Jack Simms, seconded by Councilmember Eric Bumgarner, and was approved unanimously.

Request to Speak/Opportunity for Public Comment

Mayor George Holleman opened the public comment period by reminding everyone that this was an opportunity for citizens to express items of interest to the Mayor and Town Council. He clarified that this is not a time for the Council to respond or take action, as any necessary follow-up would be taken under advisement. The mayor also asked speakers to maintain proper decorum and to limit their comments to no more than three minutes. *(See [attachment A](#), which is hereby incorporated and made a part of these minutes.)*

Jason Lackey (Northwood Community) addressed the Council to express concerns regarding municipal fees, code enforcement, and public safety. His comments included the following points:

- Mr. Lackey questioned the utility of the \$20.00 environmental fee, noting that based on the town's residential density, the fee generates significant annual revenue. He requested greater transparency regarding how these tax dollars and fees are utilized.
- Concerns were raised regarding current curb-side pickup policies. Mr. Lackey described an instance where replacing household fixtures was categorized as "remodeling" rather than "general repair," leading to inconsistencies in what the town will collect at the curb.
- A primary concern was the perceived lack of regular police patrols within the Northwood community. Mr. Lackey reported a specific incident involving the discharge of a firearm near a known troubled residence, noting that despite a law enforcement response and the recovery of a weapon, no arrests were made.
- He expressed concern over the elimination of the narcotics officer position and the challenges of officer retention. He suggested that low pay and high workloads are impacting the department's ability to protect the community.
- Mr. Lackey concluded by comparing the current level of community responsiveness to previous administrative standards, urging the Council to prioritize safety, consistency, and resident concerns.

Nancy Gunter (Taylorsville Community) addressed the Council to express her concerns regarding town services and public safety, echoing several points raised by the previous speaker. Her comments included the following:

- Ms. Gunter reported recent difficulties with the removal of yard waste and debris. She cited a specific instance where routine maintenance of her side yard was incorrectly categorized as land clearing, resulting in a refusal of

service. Additionally, she noted a significant delay in the removal of a fallen tree following a storm, stating that the debris remained for over four weeks despite her efforts to ensure it was cut to manageable sizes.

- She expressed frustration with the challenges she has encountered when requesting assistance from town staff. Ms. Gunter contrasted these recent experiences with the responsiveness of former administration, noting that previously, service requests were handled with greater efficiency and care.
- Ms. Gunter voiced support for an increased police presence. While expressing high regard for the volunteer fire department's responsiveness, she urged the Council to ensure the police department is similarly equipped to serve the community.
- Like the previous speaker, she questioned the \$20.00 environmental fee, noting that the increased cost has not resulted in the seamless service residents have historically expected.

1. Public Hearing

N. Hester, Town Manager

Town Manager Nathan Hester presented the opening of a public hearing to consider the adoption of a new sign ordinance for the Town of Taylorsville.

A motion to enter into the public hearing was made by Councilmember Jack Simms, seconded by Councilmember Tamara Odom, and approved unanimously.

Following the earlier discussion during the adjustment of the agenda, the Council determined that the hearing should be continued to allow for further community input.

A motion to continue the public hearing to the regularly scheduled May 2026 meeting was made by Councilmember Kim Brown and seconded by Councilmember Tamara Odom, and approved unanimously.

Mayor Holleman then officially closed the public hearing portion of the meeting.

2. Public Hearing

N. Hester, Town Manager

Town Manager Nathan Hester presented a proposal to establish the Town of Taylorsville Economic Development Incentive Grant Program. This initiative is designed to work in conjunction with the County's industrial incentive program to encourage industrial growth and job creation within the town limits.

A motion to enter into the public hearing was made by Councilmember Eric Bumgarner and seconded by Councilmember Tamara Odom, and approved unanimously.

Town Manager Hester explained that the program offers property tax reimbursements to industries that either relocate to Taylorsville or expand existing local operations. To qualify, industries must first pay their property taxes in full for the current fiscal year. A percentage of those taxes is then reimbursed the following year based on a five-year calculation of their total investment and job creation impact.

- The program features a tiered structure based on the level of capital investment:
 - Existing Industries: Minimum investment of \$500,000.
 - New Industries (Level 1): Minimum investment of \$2 million.
 - Level 2: Minimum investment of \$5 million.
 - Level 3: Minimum investment of \$15 million.
 - Level 4: Minimum investment of \$30 million or greater.

In response to inquiries from the Council, Mr. Hester clarified that the incentives apply strictly to businesses within the town limits. He noted that the program provides a "double incentive" for industries when paired with county programs,

potentially aiding in the recruitment of new businesses or the expansion of current major employers like Kincaid Furniture. Using a hypothetical \$15 million investment as an example, he illustrated how a maximum grant could be distributed in annual installments over a five-year period.

Following the discussion and an invitation for public comment, Mayor Holleman concluded the public hearing.

A motion to adopt the Town of Taylorsville Economic Development Incentive Grant Program was made by Councilmember Eric Bumgarner, seconded by Councilmember Tamara Odom, and approved unanimously.

3. Establish a Public Hearing

N. Hester, Town Manager

Town Manager Nathan Hester requested that the Council establishing a public hearing at its regularly scheduled meeting on Tuesday, May 5th, 2026 at 5:30 p.m. to amend the town's Solid Waste Ordinance, specifically the brush and limb town pickup regulations and requirements.

A motion to establish a public hearing for May 5, 2026, was made by Councilmember Jack Simms, seconded by Councilmember Tamara Odom, and approved unanimously.

4. Establishing a Public Hearing

N. Hester, Town Manager

Town Manager Nathan Hester presented a Certificate of Sufficiency, prepared by Town Clerk Nicole Mayes, regarding a voluntary non-contiguous annexation request. The request concerns a 1-acre vacant parcel situated at the corner of Hwy NC 90 and Polk Street (Parcel ID #0007979, PIN 3749 97 5851). Mr. Hester informed the Council that the developer intends to construct three single-family residences on the property. It was noted that the proposed development will be connected to the town's water service.

A motion to adopt the resolution to establish a public hearing on May 5, 2026, was made by Councilmember Eric Bumgarner, seconded by Councilmember Tamara Odom, and approved unanimously. (See [attachment B](#), which is hereby incorporated and made a part of these minutes.)

5. Annexation- Resolution Directing the Clerk to Investigate

N. Hester, Town Manager

Town Manager Nathan Hester presented a request from the Alexander County Habitat for Humanity regarding a voluntary annexation petition of approximately 56.9 acres located along Hwy 64 near Paul Payne Store Road. The request involves the following six parcels: 0009871, 0008932, 0007890, 0066455, 0066848, and 0007468. Mr. Hester clarified that this resolution is a resolution for the clerk to investigate the sufficiency of their application.

A motion to adopt the resolution directing the Clerk to investigate the sufficiency of the annexation petition was made by Councilmember Eric Bumgarner, seconded by Councilmember Kim Brown, and approved unanimously. (See [attachment C](#), which is hereby incorporated and made a part of these minutes.)

6. Engagement Letter

N. Hester, Town Manager

Town Manager Nathan Hester presented an engagement letter from GWI Tax & Accounting for professional financial consulting and accounting services. This agreement covers the preparation of the town's trial balance and financial statements in preparation to be drafted for the audit.

Councilmember Jack Simms requested clarification on whether this firm was replacing a current provider. Mr. Hester explained that North Carolina state law requires a separation of duties: the firm that drafts the financial statements cannot be the same firm that performs the audit. He confirmed that the town has a positive history with GWI Tax & Accounting in this specific capacity and recommended their continued partnership.

A motion to approve the engagement letter with GWI Tax & Account for financial consulting and account services was made by Councilmember Tamara Odom, seconded by Councilmember Kim Brown, and approved unanimously.

7. Engagement Letter

N. Hester, Town Manager

Town Manager Nathan Hester presented a second engagement letter with GWI Tax & Accounting. This specific agreement addresses the technical requirements for the town's financial reporting and compliance. The engagement letter covers the professional drafting of the town's financial statements. This work is a prerequisite for the formal submission of the annual audit to the North Carolina Local Government Commission (LGC).

A motion to approve the engagement letter with GWI Tax & Accounting for audit preparation and financial statement drafting was made by Councilmember Eric Bumgarner, seconded by Councilmember Tamara Odom, and approved unanimously.

8. 7.a. Revenue Recognition Policy

N. Hester, Town Manager

Town Manager Nathan Hester presented a formal Revenue Recognition Policy for Council consideration. He explained that this policy is a regulatory requirement for municipal accounting, mandated by both independent auditors and the Local Government Commission (LGC). The policy outlines how the town recognizes expenditures and revenues collected within 60 days of the fiscal year-end (June 30th). Mr. Hester clarified that the policy accounts for specific exceptions to this 60-day rule, including ad valorem tax exemptions, motor vehicle taxes, and other intergovernmental taxes (such as sales tax) that the town receives beyond the standard 60-day window following the close of the fiscal year. Formal adoption is required to finalize and submit the Fiscal Year 2025 audit.

A motion to adopt the Revenue Recognition Policy was made by Councilmember Kim Brown, seconded by Councilmember Tamara Odom, and approved unanimously.

9. Engagement Letter

N. Hester, Town Manager

Town Manager Nathan Hester presented an engagement letter with Sanford Holshouser PLLC to assist the Town of Taylorsville and the Taylorsville Development Alliance in the creation of a Downtown Business Incentive Program.

Emily Jessup, representing Sanford Holshouser, addressed the Council to outline the firm's role in the project. The program aims to revitalize the downtown area by incentivizing property owners and businesses to invest in, expand, or relocate to downtown. Key highlights of the discussion included:

- The firm will guide the town through a visioning process to identify specific types of development to prioritize, determine incentive levels, and draft necessary resolutions and agreements.
- Ms. Jessup noted that this initiative builds upon the strategic economic development work previously completed with the Rural Planning Center and serves as a step toward achieving Main Street Program designation.
- Potential programs include façade grants (for improvements like new awnings), job creation incentives, and support for downtown residential renovations to ensure vacant properties reach their "highest and best use."

In response to questions from Councilmember Eric Bumgarner, Mr. Hester clarified that the program is specifically tailored for the downtown district rather than the entire city limits.

Councilmember Jack Simms inquired about legal coordination. Mr. Hester confirmed that all work produced by the firm would be reviewed by the Town Attorney.

Councilmember Kim Brown emphasized the importance of involving the Historic Preservation Committee, noting that façade improvements must meet their standards. Ms. Jessup confirmed that the process would be collaborative, involving key stakeholders and adhering to all state requirements.

Ms. Jessup highlighted the firm's extensive work across North Carolina, including long-term representation of Alexander County and current projects with the City of Asheboro.

A motion to approve the engagement letter with Sanford Holshouser PLLC was made by Councilmember Kim Brown, seconded by Councilmember Tamara Odom, and approved unanimously.

10. Maser Service Agreements: Engineering Services

A. Wike, Public Works

Public Works Manager Aaron Wike presented a recommendation to enter into Master Service Agreements (MSAs) with four engineering firms. He explained that the town issued a Request for Qualifications (RFQ) for on-call services and received approximately 10 submittals. These submittals were scored based on a grading scale, prior experience, and specific job performance.

The Council reviewed the top four firms selected through the RFQ process. Mr. Wike noted that the town has successful past working relationships with all four entities, and having these agreements in place will expedite the timeline for future municipal projects. The firms and their primary areas of expertise include:

- **McGill Associates:** Currently assisting with the Wastewater Asset Inventory and Assessment (AIA) Grant and has a history of wastewater project management for the town.
- **West Consultants:** Has managed the vast majority of the town's wastewater system projects.
- **Withers Ravenel:** Recently performed the water system AIA as well as merger and regionalization studies.
- **J.M. Teague Engineering:** Specialized in transportation, having conducted the town's traffic road diet and roundabout studies.

A motion to accept the Master Service Agreements for on-call engineering services with McGill Associates, West Consultants, Withers Ravenel, and J.M. Teague was made by Councilmember Jack Simms, seconded by Councilmember Tamara Odom, and approved unanimously.

11. Regional Water Source Feasibility Study Resolution

N. Hester, Town Manager

Town Manager Nathan Hester presented a resolution for the town to serve as the lead applicant on a grant application for a Water Asset Inventory and Assessment (AIA) grant. This study is a collaborative effort between the Town of Taylorsville, Alexander County, and Energy United Water Corporation. The grant will fund a feasibility study focused on water treatment plant planning and regional water independence. The goal is to conduct a comprehensive inventory and assessment of existing assets to determine the best path forward for a sustainable regional water source.

In response to an inquiry from Councilmember Jack Simms, Mr. Hester confirmed that the study is contingent upon the successful award of the state grant.

A motion to adopt the resolution to participate as the lead applicant for the Regional Water Source Feasibility Study grant was made by Councilmember Jack Simms, seconded by Councilmember Kim Brown, and approved unanimously. (See attachment D, which is hereby incorporated and made a part of these minutes.)

12. Energy United Memorandum of Agreement

N. Hester, Town Manager

Following the approval of the regional water study resolution, Town Manager Nathan Hester presented a Memorandum of Agreement (MOA) between the Town of Taylorsville and Energy United Water Corporation. This

agreement establishes that Energy United Water Corporation will assume financial responsibility for the grant application fee associated with the regional water source feasibility study.

In response to a clarification from Councilmember Kim Brown, Mr. Hester confirmed that while the Town of Taylorsville will serve as the lead applicant for the grant, Energy United Water Corporation has committed to covering all associated application fees.

A motion to adopt the Memorandum of Agreement with Energy United Water Corporation was made by Councilmember Kim Brown, seconded by Councilmember Eric Bumgarner, and approved unanimously. (See attachment E, which is hereby incorporated and made a part of these minutes.)

13. Wastewater Treatment Plant AIA Grant Resolution

N. Hester, Town Manager

Town Manager Nathan Hester presented a resolution authorizing the town to apply for a state grant and/or loan through the Asset Inventory and Assessment (AIA) program specifically for the Town of Taylorsville Wastewater Treatment Plant. The funds would be used to assess the town's current assets and inventory of the wastewater treatment facility and to determine what may be needed.

A motion to adopt the resolution to apply for the wastewater treatment plant asset inventory and assessment state loan and/or grant was made by Councilmember Kim Brown, seconded by Councilmember Tamara Odom, and approved unanimously. (See attachment F, which is hereby incorporated and made a part of these minutes.)

14. SRF Helene Grant Resolution

N. Hester, Town Manager

Town Manager Nathan Hester presented a resolution for the town to formally accept a grant offer in the amount of \$5,000,000.00 in State Revolving Grant Funds from the North Carolina Department of Environmental Quality (NC DEQ). The resolution specifies that the construction of these sewer projects is intended to create a more resilient sewer collection system within the Town of Taylorsville. Mr. Hester stated that these funds will be used to conduct upfits to the town's wastewater collection system.

A motion to adopt the resolution to accept the \$5,000,000.00 grant for the wastewater collection system was made by Councilmember Tamara Odom, seconded by Councilmember Kim Brown, and approved unanimously. (See attachment G, which is hereby incorporated and made a part of these minutes.)

15. Building Reuse Grant Resolution

N. Hester, Town Manager

Town Manager Nathan Hester presented a resolution for the town to assist VitalNow Urgent Care with a Building Reuse Grant application through the North Carolina Department of Commerce. The grant, in the amount of \$125,000.00, is intended to fund building upfits at 60 2nd Ave Drive SE, the site VitalNow has contracted to purchase for their new medical facility. The opening of the new urgent care is expected to create 10 new jobs within the Town of Taylorsville.

During discussion, Councilmember Jack Simms inquired about the status of the real estate contract for the building. Mr. Hester clarified that the town has signed a contract for \$375,000.00. While the original closing date of March 31st was delayed due to a scheduling conflict with the buyer's appraisal, the closing is now expected to occur by the middle of April 2026.

A motion to approve the resolution to assist in the application for the Building Reuse Grant was made by Councilmember Eric Bumgarner, seconded by Councilmember Tamara Odom, and approved unanimously. (See attachment H, which is hereby incorporated and made a part of these minutes.)

16. Streets & Sidewalk Project Change Order

A. Wike, Public Works

Public Works Manager Aaron Wike presented Change Order #2 for the town's ongoing Streets and Sidewalks Projects. He noted that the project is currently under budget, allowing for the reallocation of remaining funds to address additional infrastructure needs. The change order, totaling \$183,700.00, will fund improvements on 1st Avenue Southwest (from Highway 16 to 2nd Street). The work includes raising the sidewalk to prevent flooding, installing curb and gutter, and adding four new parking spaces near the Watts property and the local dentist office. The contract for Country Boy Landscaping will be extended to June 3, 2026, for substantial completion, with final payment by June 18, 2026. Mr. Wike explained that after paving project invoices are settled, a final change order will be presented to close out the grant and ensure all funds are expended by the June 30, 2026 deadline.

Councilmember Kim Brown noted that this work will help alleviate drainage issues by reducing the flow of water currently traveling toward the Urgent Care building.

In response to a question from Councilmember Eric Bumgarner, Mr. Wike confirmed that the contractor has committed to the updated completion schedule.

A motion to approve Change Order #2 was made by Councilmember Tamara Odom, seconded by Councilmember Kim Brown, and approved unanimously. (See [attachment I](#), which is hereby incorporated and made a part of these minutes.

17. Budget Amendments:

N. Hester, Town Manager

a. Town Hall HVAC Replacement & Plumbing Repair

Town Manager Nathan Hester presented a budget amendment to address essential repairs and system replacements at Town Hall. The total budget amendment is for \$25,136.21. These funds will be appropriated from the Fund Balance and moved into the Maintenance & Repair Building line item to cover the combined costs of the plumbing repairs and the two new HVAC units.

- Recent maintenance included the replacement of water lines in the basement, as well as repairs to a water heater and a commode.
- Mr. Hester reported that both HVAC units at Town Hall have reached the end of their operational lifespan. The town received two proposals from Kever Heating and Cooling Company of Taylorsville: Unit 1 Quote: \$11,200.00 & Unit 2 Quote: \$10,800.00

A motion to adopt the budget amendment for Town Hall HVAC replacement and plumbing repairs was made by Councilmember Kim Brown, seconded by Councilmember Tamara Odom, and approved unanimously. (See [attachment J](#), which is hereby incorporated and made a part of these minutes.)

18. Staff Reports:

Staff Department Heads

Police Department Reports

Chief Michael Millsaps presented the Police Department's activity report for March 2026, noting a high volume of calls for the month. The statistics were as follows:

- **Calls for Service:** 965
- **Incident Reports:** 49
- **Vehicle Stops:** 104

Chief Millsaps commended the department's personnel for their hard work and dedication to addressing citizen concerns and maintaining service levels across the town.

The department continues to prioritize professional development to increase self-sufficiency. Recent certifications include:

- **Hazmat Instructor:** One officer is now certified as a Hazardous Materials Instructor.
- **Field Training Officers (FTO):** Two officers received their FTO certifications. Of those two, one officer also obtained certification for the Intoxilyzer (breath alcohol testing) and the other received certification in Radar operations.

Chief Millsaps highlighted recent and future community activities:

- **Community Events:** The department participated in Career Day at Taylorsville Elementary and supported the county's Operation Medicine Drop.
- **Upcoming Dates:** Preparations are underway for the Apple Blossom Festival on May 2nd and upcoming high school graduation ceremonies.

In response to an inquiry from Councilmember Kim Brown regarding recent license checks, Chief Millsaps confirmed participation in a regional campaign (identified by Councilmember Tamara Odom as "Speed a Little, Lose a Lot"). These statistics will be formally included in the April report.

Finance Department Report

No report given

Public Works Report

Public Works Manager Aaron Wike provided an update on the town's ongoing construction and maintenance efforts.

- **Sidewalks and Curbing:** Substantial progress has been made on the current sidewalk project. Crews are currently finishing the final sections and the entrance areas for the curb and gutters. The recently approved change order will be the next focus of the sidewalk crew.
- **Paving Update:** The town's paving project is approximately 100% complete, with only minor touch-ups remaining.
- **Main Street Repairs:** The section of Main Street impacted by recent utility work was repaved and patched today, resolving the traffic delays in that area.

Mr. Wike reported a significant increase in utility activity, noting that the town has performed more taps this fiscal year than in any year over the last decade.

- **Main Street:** Two water taps and one sewer tap were completed to separate water meters for the Democratic Headquarters remodel.
- **Galaxy Drive:** Three water and three sewer taps were installed for three new Habitat for Humanity homes.
- **Gravel Hill Court:** Work is ongoing for two sewer and three water taps to serve a new duplex and a single-family home.
- **Additional Sites:** One water tap was completed on 6th Street and one sewer tap is scheduled for School Drive, both for existing homes.

Maintenance and Cemetery Care

- **Mowing Season:** Mowing operations are now in full force. A new employee is scheduled to start tomorrow to assist with seasonal maintenance.

- **Cemetery Monument Leveling:** Following a reminder from Mayor Holleman to exercise caution around grave markers, Mr. Wike announced that he has coordinated with the monument company. They will begin leveling headstones in the older section of the cemetery as the budget allows.

Town Managers Report

N. Hester, Town Manager

Town Manager Nathan Hester highlighted several key dates and information for the community and Council:

- **Public Workshop:** A public meeting is scheduled for **Wednesday, April 15th at 6:00 pm** at Town Hall to discuss land usage, signage, parking, and other regulations for the downtown area and town limits.
- **Ribbon Cuttings:**
 - **Not Too Deep:** A ribbon cutting for the new business on Main Avenue will held this Friday at 10:00 am.
 - **KMC:** Scheduled for April 15th at 11:00 am.
- **Apple Blossom Festival:** The festival is scheduled for **May 2nd**, and all are encouraged to participate.
- **Urgent Care Sale:** The closing for the Urgent Care building has been moved to the middle of April. Mr. Hester will provide a specific date once the realtor confirms.
- **FY 2026-2027 Budget Preparation:** In anticipation of the **April 21st budget work session**, Mr. Hester noted several projected cost increases:
 - **Insurance:** An **8% increase** in property and liability insurance via the League of Municipalities, alongside rising employee health insurance premiums.
 - **Operations:** Increased landfill and tipping fees from the County.
 - **Fire Department:** A request for additional funding has been submitted for Council review.

Staff Recognition

Mr. Hester commended the town's employees for their high performance during a demanding period:

- **Public Works:** Praised for their efficiency in completing extensive water and sewer tap work on Main Avenue.
- **Police Department:** Expressed 100% support and pride in the department for their recent arrest activity and proactive work throughout the community.

Council General Discussion

Councilmember Kim Brown announced that the town-wide planter project, a collaborative effort with the Rotary Club and Countryside Greenhouse, has been postponed from tomorrow until April 29, 2026, due to the upcoming weather forecast.

Councilmember Kim Brown expressed her appreciation to Town Manager Nathan Hester for his hard work in coordinating the water and wastewater treatment grant programs. She specifically highlighted the achievement of securing \$5,000,000 to replace neglected infrastructure that has required significant attention for years.

Councilmember Tamara Odom shared her excitement regarding the numerous grand openings that have occurred within the last few weeks, as well as those planned for the future. She noted that these developments promote town growth and create job opportunities, and she expressed her gratitude to the staff for their role in these accomplishments.

Councilmember Eric Bumgarner expressed his gratitude to the town staff and thanked Town Manager Nathan Hester for his diligence in securing the \$5,000,000 grant. He also shared his support for the town's new incentive program, emphasizing that recruiting industry and creating jobs is a vital strategy for keeping residential taxes lower for citizens.

Councilmember Kim Brown noted that it was an outstanding result for the community to that the facility will continue to serve the community as an urgent care, ensuring no loss of medical services at that location.

Town Attorney Monroe Pannell formally announced his plan to transition out of his role with the Town of Taylorsville. Reflecting on a career dedicated primarily to representing local governments, Mr. Pannell noted, he felt it was the right time to slow down. He expressed that it has been an honor to serve the Town and confirmed he will continue to provide legal counsel through the end of the fiscal year, June 30, 2026.

In response, Councilmember Jack Simms and Mayor Holleman thanked Mr. Pannell for his service. Mayor Holleman specifically noted that Mr. Pannell's extensive experience with municipal government was the key reason he was originally chosen for the position, and he commended him for serving the Town well.

Town Manager Nathan Hester provided the Council with an email from the auditing firm Martin Starnes, outlining the reasons for the delayed submission of the Fiscal Year 2025 audit to the Local Government Commission (LGC). While expressing dissatisfaction with the delay and the explanations provided by the firm, Mr. Hester confirmed that a revised timeline has been established. He noted that once the audit is submitted by the newly agreed-upon date, the Town may explore other auditing options for future fiscal years.

Next Meeting:

Work Session – Tuesday, April 21st, 2026, from 2:00 P.M. in the Town Council Chambers.

Regular Meeting – Tuesday, May 5th, 2026, at 5:30 P.M. in the Town Council Chambers.

Adjournment

Motion was made to adjourn by Councilmember Jack Simms, seconded by Councilmember Tamara Odom, and approved unanimously.

With no further business to discuss the meeting was adjourned at approximately 6:30.

Mayor

Councilmember

Councilmember

Councilmember

Councilmember

Attest: _____

Nicole Mayes, Town Clerk

**RESOLUTION FIXING DATE OF PUBLIC HEARING ON QUESTION
OF ANNEXATION PURSUANT TO G.S. 160A-58.2**

WHEREAS, a petition requesting annexation of the described herein has been received;
and

WHEREAS, the Town Council has by resolution directed the Town Clerk to investigate the
sufficiency of the petition; and

WHEREAS, certification by the Town Clerk as to the sufficiency of the petition has been
made;

NOW, THEREFORE, BE IT RESOLVED by the Town Council of the Town of Taylorsville, North
Carolina that:

Section 1. A public hearing on the question of annexation of the non-contiguous area
described herein will be held at Taylorsville Town Hall at 5:30 pm on May 5,2026.

Section 2. The area proposed for annexation is described as follows:

Description I (The 1-Acre Parcel) All that certain tract or parcel of land in Alexander
County, North Carolina, and being more particularly described as follows:
BEGINNING at the point of intersection of the centerline of State Highway No. 90,
with the centerline of a dirt road leading South, Claude Watts' corner; thence
running with the centerline of Highway No. 90, North 85 deg. East 137 feet to a
point, a new corner of Luna S. Barnes; thence with the Luna S. Barnes line, South
12 deg. West 408 feet to an iron pin, a common corner between Luna S. Barnes
and Mary S. Shook; thence South 85 deg. West 100 feet to a point in the center of
the dirt road; thence with the center of the dirt road, North 7 deg. East 390 feet to
the BEGINNING, containing one (1) acre, more or less.

- Source: Deed recorded 2-8-2024.
- Back Title: Deed Book S23, Page 1913, Alexander County
Registry.
- Tax Parcel: 0009797
- Property Address: 0 NC HWY 90 W, Taylorsville, NC 28681

Description II (Subdivision Lots 1-4) BEING all of Lot #1 (0.344 acre), Lot #2
(0.244 acre), Lot #3 (0.234 acre), and Lot #4 (0.240 acre) as shown on plat

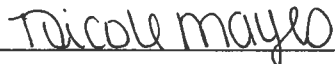
entitled "Subdivision Survey for Josh Johnson, Owner J. Fam, LLC" and being recorded in Plat Book 20, Page 248, Alexander County Registry of Deeds.

- Source: Deed recorded 2-26-2026.

*Section 3. Notice of the public hearing shall be published in Taylorsville Times, a newspaper having general circulation in the Town of Taylorsville, at least ten (10) days prior to the date of the public hearing.


George Holleman, Mayor

ATTEST:


Nicole Mayes, Town Clerk



**RESOLUTION DIRECTING THE CLERK TO INVESTIGATE A PETITION
RECEIVED UNDER G.S. 160A-58.1**

WHEREAS, a petition requesting annexation of a non-contiguous area described in said petition was received on March 10, 2026 by the Town Council; and

WHEREAS, G.S. 160A-58.2 provides that the sufficiency of the petition shall be investigated by the Town Clerk before further annexation proceedings may take place; and

WHEREAS, the Town Council of the Town of Taylorsville deems it advisable to proceed in response to this request for annexation:

The area proposed for annexation consists of approximately 56.9 total acres and is more particularly described as follows:

- Parcel ID # 0009871 consisting of acreage located at 250 Leroy Road, Taylorsville, NC.

The following parcels are located at or near the intersection of US HWY 64 and Paul Payne Store Road, Taylorsville, NC:

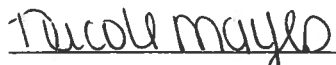
- PARCEL ID # 0008932
- PARCEL ID # 0007890
- PARCEL ID # 0066455
- PARCEL ID # 0066848
- PARCEL ID # 0007468

NOW, THEREFORE, BE IT RESOLVED by the Town Council of the Town of Taylorsville, North Carolina that:

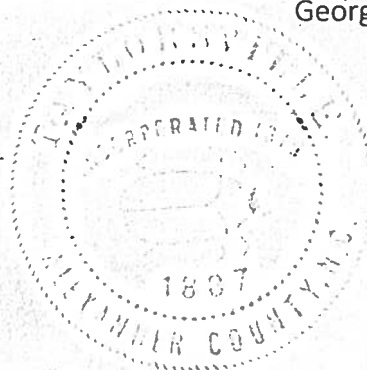
The Town Clerk is hereby directed to investigate the sufficiency of the above-described petition and to certify as soon as possible to the Town Council the result of her investigation.


George Holleman, Mayor

ATTEST:



Nicole Mayes, Town Clerk



RESOLUTION BY GOVERNING BODY

TOWN OF TAYLORSVILLE

WHEREAS, The Town of Taylorsville has need for and intends to construct, plan for, or conduct a study in a project described as Water Asset Inventory Assessment, Water Treatment Plant Planning and

WHEREAS, The Town of Taylorsville intends to request State loan and/or grant assistance for the project,

NOW THEREFORE BE IT RESOLVED, BY THE TOWN COUNCIL OF THE TOWN OF TAYLORSVILLE:

That Town of Taylorsville, the **Applicant**, will arrange financing for all remaining costs of the project, if approved for a State loan and/or grant award.

That the **Applicant** will provide for efficient operation and maintenance of the project on completion of construction thereof.

That the **Applicant** will adopt and place into effect on or before completion of the project a schedule of fees and charges and other available funds which will provide adequate funds for proper operation, maintenance, and administration of the system and the repayment of all principal and interest on the debt.

That the governing body of the **Applicant** agrees to include in the loan agreement a provision authorizing the State Treasurer, upon failure of the Town of Taylorsville to make a scheduled repayment of the loan, to withhold from the Town of Taylorsville any State funds that would otherwise be distributed to the local government unit in an amount sufficient to pay all sums then due and payable to the State as a repayment of the loan.

If applying for a regional project, that the **Applicant** will partner and work with other units of local government or utilities in conducting the project, including Energy United Water Corporation.

That C. Nathan Hester, Town Manager the **Authorized Representative** and successors so titled, is hereby authorized to execute and file an application on behalf of the **Applicant** with the State of North Carolina for a loan and/or grant to aid in the study of or construction of the project described above.

That the **Authorized Representative**, and successors so titled, is hereby authorized and directed to furnish such information as the appropriate State agency may request in connection with such application or the project: to make the assurances as contained above; and to execute such other documents as may be required in connection with the application.

That the **Applicant** has substantially complied or will substantially comply with all Federal, State, and local laws, rules, regulations, ordinances, and funding conditions applicable to the project and to Federal and State grants and loans pertaining thereto.

Adopted this the 7th of April, 2026 at Taylorsville, North Carolina.

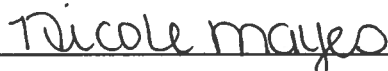
Nicole Mayes
Nicole Mayes, Clerk



George Holleman
George Holleman, Mayor

FORM FOR CERTIFICATION BY THE RECORDING OFFICER

The undersigned duly qualified and acting Town Clerk of the Town of Taylorsville does hereby certify: That the above/attached resolution is a true and correct copy of the resolution authorizing the filing of an application with the State of North Carolina, as regularly adopted at a legally convened meeting of the Town of Taylorsville duly held on the 7th day of April 2026; and, further, that such resolution has been fully recorded in the journal of proceedings and records in my office. IN WITNESS WHEREOF, I have hereunto set my hand this 7th day of April 2026.



(Signature of Recording Officer)

Nicole Mayes, Town Clerk

(Title of Recording Officer)

Note: An Attestation by the Clerk/Recording Officer may be used in lieu of the Form for Certification by the Recording Officer.

Memorandum of Agreement between Town of Taylorsville & EnergyUnited Water Corporation

This Memorandum of Agreement is entered into by the Town of Taylorsville (Taylorsville hereafter) and EnergyUnited Water Corporation (EUWC) for the purpose of applying for funding through the North Carolina Department of Environmental Quality (NCDEQ) for a Regional Water Source Study. Once funding has been approved and a Letter of Intent to Fund has been received, the Study will commence as quickly as practical, with engagement from both agencies as well as professional engineering partners.

Whereas: Severe weather conditions such as flooding and drought have negatively impacted the availability of drinking water and even resulted in decommissioning of a former water treatment plant, and;

Whereas: Regional water providers, such as the Cities of Hickory and Statesville are facing significant growth challenges and are less able to provide drinking water outside of their municipal boundaries than previously planned, and;

Whereas: Redundancy and resiliency for clean drinking water sources are paramount to the continued health and quality of life for this region of North Carolina, and the recent devastation from Hurricane/Tropical Storm Helene highlighted the fragility of many water systems in Western North Carolina, and;

Whereas: Taylorsville (Alexander County) appears to be an eligible entity for the Viable Utilities Reserve Funding for water/wastewater utilities in North Carolina, and;

Whereas: Taylorsville and EUWC have a long and positive history of partnering for the greater good of the citizens of Taylorsville and the customers served by EUWC;

Now therefore, it is mutually agreed between Taylorsville and EUWC to commit to pursue funding a Regional Water Source Study through the North Carolina Department of Environmental Quality Viable Utilities Program.

The Town of Taylorsville, which is designated as a distressed utility eligible for Viable Utility Reserve funding, commits to serve as the applicant for the AIA Viable Utility Reserve Program.

EnergyUnited Water commits to assuming the costs associated with applying for funding for this Regional Water Source Plan through the aforementioned Program and any necessary effort for a successful application.

George Hollenan
Signature – Mayor, Town of Taylorsville

GEORGE HOLLEMAN
Print Name

4-7-26
Date

Mayor, Town of Taylorsville

Jesse Leo Chapman
Signature – EnergyUnited Water Corporation

Jesse Leo Chapman
Print Name

3-27-26
Date

Board Chair, EnergyUnited Water
Title

RESOLUTION BY GOVERNING BODY OF APPLICANT

WHEREAS, The Town of Taylorsville has need for and intends to conduct a study in a project described as the Wastewater Treatment Plant Asset Inventory and Assessment, and

WHEREAS, The Town of Taylorsville intends to request State loan and/or grant assistance for the project,

NOW THEREFORE BE IT RESOLVED, BY THE TOWN COUNCIL OF THE TOWN OF TAYLORSVILLE:

That Town of Taylorsville, the **Applicant**, will arrange financing for all remaining costs of the project, if approved for a State loan and/or grant award.

That the **Applicant** will provide for efficient operation and maintenance of the project on completion of construction thereof.

That the **Applicant** will adopt and place into effect on or before completion of the project a schedule of fees and charges and other available funds which will provide adequate funds for proper operation, maintenance, and administration of the system and the repayment of all principal and interest on the debt.

That the governing body of the **Applicant** agrees to include in the loan agreement a provision authorizing the State Treasurer, upon failure of the Town of Taylorsville to make a scheduled repayment of the loan, to withhold from the Town of Taylorsville any State funds that would otherwise be distributed to the local government unit in an amount sufficient to pay all sums then due and payable to the State as a repayment of the loan.

That Nathan Hester, Town Manager, the **Authorized Representative** and successors so titled, is hereby authorized to execute and file an application on behalf of the **Applicant** with the State of North Carolina for a loan and/or grant to aid in the study of or construction of the project described above.

That the **Authorized Representative**, and successors so titled, is hereby authorized and directed to furnish such information as the appropriate State agency may request in connection with such application or the project: to make the assurances as contained above; and to execute such other documents as may be required in connection with the application.

That the **Applicant** has substantially complied or will substantially comply with all Federal, State, and local laws, rules, regulations, ordinances, and funding conditions applicable to the project and to Federal and State grants and loans pertaining thereto.

Adopted this the 7th day of April, 2026 at Taylorsville Town Hall, North Carolina.

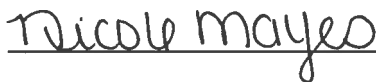
FORM FOR CERTIFICATION BY THE RECORDING OFFICER

The undersigned duly qualified and acting Town Clerk of the Town of Taylorsville does hereby certify: That the above/attached resolution is a true and correct copy of the resolution authorizing the filing of an application with the State of North Carolina, as regularly adopted at a legally convened meeting of the Town Council duly held on the 7 day of April, 2026; and, further, that such resolution has been fully recorded in the journal of proceedings and records in my office.

IN WITNESS WHEREOF, Adopted this the 7th day of April, 2026 at Taylorsville, North Carolina.



George Holleman, Mayor



Nicole Mayes, Clerk



Town of Taylorsville

“The Brushy Mountain Gateway”

67 Main Avenue Drive

Taylorsville, North Carolina 28681

828.632.2218 (Phone) • 828.632.7964 (Fax)

www.taylorsvillenc.com

RESOLUTION BY GOVERNING BODY OF APPLICANT

- WHEREAS,** the North Carolina Clean Water Revolving Loan and Grant Act of 1987 has authorized the making of loans and grants to aid eligible units of government in financing the cost of construction of wastewater treatment works, wastewater collection systems, and water supply systems, water conservation projects, and
- WHEREAS,** the North Carolina Department of Environmental Quality has offered a (State Revolving Loan, State Grant, or State Bond Loan) in the amount of \$5,000,000 for the construction of resiliency measures to address system vulnerabilities exposed by Helene, and include permanent repairs that are needed to fortify it against future flood damage: 1. Pump Station Elimination and Reconfiguration of Armory Pump Station & Gravel Hill Pump Station to a new Pump Station along Hwy 16. This includes a new force main along Hwy 16. 2. Floodproof and Improve Fairway Oaks Pump Station 3. Remove Northwood Pump Station 4. Replacement of generator at Fairway Oaks Pump Station 5. Update the adopted Unifour County Hazard Mitigation Plan (HMP): the current plan does not meet all requirements for the U.S. Environmental Protection Agency's (USEPA's) Emergency Response Plan. The HMP is thorough but does not include specific information about the wastewater infrastructure, so an element of this project will be to enhance the report to follow USEPA guidance and include information about the vulnerability of the wastewater collection system to identified hazards and The Town of Taylorsville's list of priority resiliency projects remains consistent with the initial SRF-Helene pre-application submitted to DWI in May 2025. Since initial SRF-Helene awards are capped at \$5,000,000 for wastewater projects, the Town has prioritized infrastructure improvements that can be fully implemented within this funding limit under Phase 1. mitigation strategies to protect it Phase 1: Projects # 1, # 2, and #5 will be advanced as turnkey efforts (Planning, Engineering, Design, Construction) within the \$5,000,000 cap. These projects meet all of the scorecard points claimed. Phase 2: If additional funding becomes available in Spring 2026, the Town intends to proceed with the remainder of Projects – Elimination of the Northwoods Pump Station and replacement of the generator at Fairway Oaks Pump Station, to the extent that available funds allow. These efforts would include planning, design, and construction activities necessary to address remaining Helene-related system damages. and
- WHEREAS,** the Town of Taylorsville intends to construct said project in accordance with the approved plans and specifications,

NOW, THEREFORE, BE IT RESOLVED BY THE (GOVERNING BODY) OF THE (UNIT OF GOVERNMENT):

That Town of Taylorsville does hereby accept the Grant offer of \$ 5,000,000.

That the Town of Taylorsville does hereby give assurance to the North Carolina Department of Environmental Quality that all items specified in the grant offer, Section II - Assurances will be adhered to.

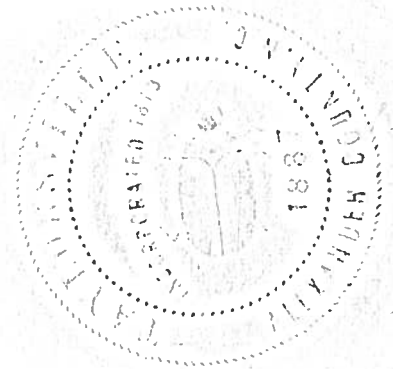
That Nathan Hester – Town Manager, and successors so titled, is hereby authorized and directed to furnish such information as the appropriate State agency may request in connection with such application or the project; to make the assurances as contained above; and to execute such other documents as may be required in connection with the application.

That Town of Taylorsville has substantially complied or will substantially comply with all Federal, State and local laws, rules, regulations, and ordinances applicable to the project and to Federal and State grants and loans pertaining thereto.

Adopted this the 7 day of April, 2026 at Taylorsville, North Carolina.


(Signature of Chief Executive Officer)

4.7.2026
Date



**TOWN OF TAYLORSVILLE
RESOLUTION**

**RURAL ECONOMIC DEVELOPMENT DIVISION
NORTH CAROLINA DEPARTMENT OF COMMERCE
BUILDING REUSE PROGRAM PROJECT CARE
BUILDING REUSE AND RURAL HEALTH CARE APPLICATION**

WHEREAS, the Rural Economic Development Division, as authorized under N.C.G.S. 143B-472.127, provides grants to local government units to support economic development activity that will lead to the creation of new, full-time jobs; and

WHEREAS, the Town of Taylorsville desires to assist through grant funding the renovation of Project Care located in Taylorsville; and


WHEREAS, the Town of Taylorsville intends to request from the NC Department of Commerce Rural Economic Development Division grant assistance for the project from the Building Reuse Program for the renovation of the vacant building located at 60 2nd Ave SW, Taylorsville, NC 28681 for health care purposes that will create new full-time employment at the facility.

NOW, THEREFORE, BE IT RESOLVED, BY THE TAYLORSVILLE TOWN COUNCIL:

1. That the Town of Taylorsville will provide a minimum of 5% (\$6,250) cash match for an application for \$125,000 if approved for a grant.
2. That Nathan Hester, Town Manager and successor Town Managers, is hereby authorized to execute and file an application on behalf of Taylorsville with the NC Department of Commerce Rural Economic Development Division for a grant to assist in the development of the project described above.
3. That Nathan Hester, Town Manager and successor Town Managers, is hereby authorized and directed to furnish such information as the NC Department of Commerce Rural Economic Development Division may request in connection with such application or the project; to make the assurances as contained above; and to execute such other documents as may be required in connection with the application.
4. That Taylorsville has substantially complied or will substantially comply with all Federal, State, and local laws, rules, regulations, and ordinances applicable to the project and to the grants pertaining thereto.

Adopted this the 7 day of April, 2026 at Taylorsville, North Carolina.


George Holleman, Mayor


Nichole Mayes, Town Clerk



CHANGE ORDER NO.: 2

Owner: Town of Taylorsville
 Engineer: West Consultants, LLC
 Contractor: Country Boy Landscaping, Inc.
 Project: Culvert Replacement and Street Improvements
 Contract Name: Culvert Replacement and Street Improvements
 Date Issued: March 19, 2026
 Owner's Project No.:
 Engineer's Project No.: 24.023
 Contractor's Project No.:
 Effective Date of Change Order: March 19, 2026

The Contract is modified as follows upon execution of this Change Order:

Description:

1st Avenue SW sidewalk replacement. Correction of the original contract price from \$1,120,302.50 to the awarded amount of \$1,210,302.50. The total after CO#1 is also corrected to reflect the corrected amount of \$1,248,802.50.

Attachments:

Line item and quantity list.

Change in Contract Price	Change in Contract Times [State Contract Times as either a specific date or a number of days]
Original Contract Price: \$ 1,210,302.50	Original Contract Times: Substantial Completion: February 18, 2026 (240) Ready for final payment: March 20, 2026 (270)
[Increase] [Decrease] from previously approved Change Orders No. 1 to No. 1: \$ 38,500.00	[Increase] [Decrease] from previously approved Change Orders No.1 to No. 1: Substantial Completion: 30 Ready for final payment: 30
Contract Price prior to this Change Order: \$ 1,248,802.50	Contract Times prior to this Change Order: Substantial Completion: March 20, 2026 Ready for final payment: April 19, 2026
[Increase] [Decrease] this Change Order: \$ 183,700.00	[Increase] [Decrease] this Change Order: Substantial Completion: 105 Days Ready for final payment: 120 Days
Contract Price incorporating this Change Order: \$ 1,432,502.50	Contract Times with all approved Change Orders: Substantial Completion: June 3, 2026 Ready for final payment: June 18, 2026

Recommended by Engineer (if required)
 By: Jody A. [Signature]
 Title: Project Engineer
 Date: March 19, 2026

Accepted by Contractor
[Signature]
Project Manager
3/19/26

Authorized by Owner
 By: C. Nathan Hester
 Title: Town Manager
 Date: 3/19/2026

Approved by Funding Agency (if applicable)

Date Approved: 4.7.26

Town of Taylorsville
BUDGET AMENDMENT

Distribution:

Original - Town Clerk

Copy - Town Manager/Board of Commissioners/Finance Officer

FUND	FUNCTION	PROGRAM AREA	ACTIVITY
General Fund	Amendment		

The following amendment(s) is required:

Cost of installing a new HVAC unit for the Town Hall/PD building. Quote provided from Keever Heating & Cooling. Lackey Plumbing repair of water heater, commode, water lines in basement at Town Hall.

Account # and Title	Amount	Account # and Title	Amount
10-3500-000 Fund Balance	\$25,136.21	10-5720-522 Maint. & Repair Building	\$25,136.21

Total Amendment	\$25,136.21	Total Amendment	\$25,136.21
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Reason and justification for Amendment:

Cost of installing a new HVAC unit for the Town Hall/PD building. Quote provided from Keever Heating & Cooling. Lackey Plumbing repair of water heater, commode, water lines in basement at Town Hall.

Department Head Approval	Date	Finance Director Review	Date
<i>C. Nathan Heats</i>	4/7/26	<i>Angela G. Wagner</i>	4/7/26